Revision of the CO₂ emission standards for cars and vans

Fields marked with * are mandatory.

Introduction

The European Green Deal, adopted by the Commission in December 2019, has tackling climate change and reaching the objectives of the Paris Agreement and other environmental issues (including addressing air pollution) at its core. One of its central elements is the 2050 climate neutrality objective, which the Commission proposed in 2018 and the European Council and Parliament endorsed (see European Council conclusions of 12 December 2019; European Parliament resolution of 14 March 2019; European Parliament resolution of 28 November 2019). The Commission has proposed to enshrine climate neutrality into EU law. In order to set the EU on a sustainable path to achieve climate neutrality by 2050, the Commission has also proposed a net EU-wide, economy-wide greenhouse gas emissions reduction target by 2030 compared to 1990 of at least 55% in its Communication on stepping up Europe's 2030 climate ambition.

Building on the existing 2030 legislation and the Communication on stepping up the EU's 2030 climate ambition, the Commission will review and propose to revise, where necessary, the key relevant legislation by June 2021. This will include a coherent set of changes to the existing 2030 climate, energy and transport framework, notably related to the EU Emissions Trading System Directive, the Effort Sharing Regulation and the Land Use, Land Use Change and Forestry Regulation, CO₂ Emissions Performance Standards for Cars and Vans, the Alternative Fuels Infrastructure Directive, the Renewable Energy Directive and the Energy Efficiency Directive.

Each sector must contribute to reaching the EU's climate objectives. Transport is the only sector whose greenhouse gas emissions are higher than in 1990 and where emissions are growing. Road transport, which today accounts for a fifth of the EU's greenhouse gas emissions and increased its emissions by over a quarter since 1990, has a key role to play. As highlighted in the European Green Deal, in order to contribute to the overall climate neutrality objective for 2050, emissions of the transport sector need to be reduced by 90% by 2050 compared to 1990.

The impact assessment accompanying the Communication on stepping up the EU's 2030 climate ambition prepares the ground for adapting climate and energy policies to help decarbonise the European economy. This initiative will look at strengthening the CO₂ standards for cars and vans, to ensure a clear pathway onwards towards zero-emission mobility. The current legislation sets reduction targets of 15% for cars and vans to be achieved from 2025, and of 37.5% for cars and 31% for vans to be achieved from 2030, all compared to 2021. In addition the regulation contains a mechanism aimed to incentivise the deployment of zero and low emission vehicles.

This public consultation invites citizens and organisations to contribute in order for the Commission to be properly informed by public opinion in preparation for future legislative action on the CO_2 standards for cars and vans. The results of the consultation will be summarised and published as well as be used to inform the Impact Assessment, accompanying the Commission proposal for revising the CO_2 standards for cars and vans Regulation...

There are additional parallel public consultations on the review of the LULUCF Regulation, the Effort Sharing Regulation and the EU ETS Directive.

Guidance on the questionnaire

This public consultation consists of some introductory questions related to your profile, followed by a questionnaire. Please note that you are not obliged to respond to all questions in the questionnaire.

The Commission already held an open public consultation on increasing the 2030 climate ambition, which was open for 12 weeks from 31 March to 23 June 2020. Many high-level questions related to the increased climate ambition were asked in the context of that <u>consultation</u>. The present questionnaire therefore focuses on more specialised and detailed questions on the revision of the Regulation setting CO₂ Emissions Performance Standards for Cars and Vans in order to achieve the revised target.

At the end of the questionnaire, you are invited to provide any additional comments and to upload additional information, position papers or policy briefs that express the position or views of yourself or your organisation.

The results of the questionnaire as well as the uploaded position papers and policy briefs will be published online. Please read the specific privacy statement attached to this consultation informing on how personal data and contributions will be dealt with.

In the interest of transparency, if you are replying on behalf of an organisation, please register with the register of interest representatives if you have not already done so. Registering commits you to complying with a Code of Conduct. If you do not wish to register, your contribution will be treated and published together with those received from individuals.

About you

*Language of my contribution	
Bulgarian	
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- Dutch
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	Finnish
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	Italian
	Latvian
	Lithuanian
	Maltese
	Polish
	Portuguese
0	Romanian
0	Slovak
0	Slovenian
0	Spanish
0	Swedish
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0	Academic/research institution
0	Business association
0	Company/business organisation
0	Consumer organisation
0	EU citizen
	Environmental organisation
	Non-EU citizen
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Check if your organisation is influence EU decision-makin		ter. It's a voluntary database for	r organisations seeking to
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*Country of origin			
Please add your country of o	rigin, or that of your organi	sation.	
Afghanistan	Djibouti	Libya	Saint Martin
Åland Islands	Dominica	Liechtenstein	Saint Pierre
			and Miquelon
Albania	Dominican	Lithuania	Saint Vincent
	Republic		and the
			Grenadines
Algeria	Ecuador	Luxembourg	Samoa

AmericanSamoa	Egypt	Macau	San Marino
Andorra	El Salvador	Madagascar	São Tomé and Príncipe
Angola	EquatorialGuinea	Malawi	Saudi Arabia
Anguilla	Eritrea	Malaysia	Senegal
Antarctica	Estonia	Maldives	Serbia
Antigua and Barbuda	Eswatini	Mali	Seychelles
Argentina	Ethiopia	Malta	Sierra Leone
Armenia	Falkland Islands	MarshallIslands	Singapore
Aruba	Faroe Islands	Martinique	Sint Maarten
Australia	Fiji	Mauritania	Slovakia
Austria	Finland	Mauritius	Slovenia
Azerbaijan	France	Mayotte	SolomonIslands
Bahamas	French Guiana	Mexico	Somalia
Bahrain	French Polynesia	Micronesia	South Africa
Bangladesh	French Southern and Antarctic Lands	Moldova	South Georgia and the South Sandwich Islands
Barbados	Gabon	Monaco	South Korea
Belarus	Georgia	Mongolia	South Sudan
Belgium	Germany	Montenegro	Spain
Belize	Ghana	Montserrat	Sri Lanka
Benin	Gibraltar	Morocco	Sudan
Bermuda	Greece	Mozambique	Suriname
Bhutan	Greenland	Myanmar /Burma	Svalbard and Jan Mayen
Bolivia	Grenada	Namibia	Sweden

Bonaire SaintEustatius andSaba	Guadeloupe	Nauru	Switzerland
Bosnia and Herzegovina	Guam	Nepal	Syria
Botswana	Guatemala	Netherlands	Taiwan
Bouvet Island	Guernsey	New Caledonia	Tajikistan
Brazil	Guinea	New Zealand	Tanzania
British IndianOcean Territory	Guinea-Bissau	Nicaragua	Thailand
British VirginIslands	Guyana	Niger	The Gambia
Brunei	Haiti	Nigeria	Timor-Leste
Bulgaria	Heard Island and McDonald Islands	Niue	Togo
Burkina Faso	Honduras	Norfolk Island	Tokelau
Burundi	Hong Kong	NorthernMariana Islands	Tonga
Cambodia	Hungary	North Korea	Trinidad and Tobago
Cameroon	lceland	North Macedonia	Tunisia
Canada	India	Norway	Turkey
Cape Verde	Indonesia	Oman	Turkmenistan
Cayman Islands	Iran	Pakistan	Turks and Caicos Islands
Central AfricanRepublic	Iraq	Palau	Tuvalu
Chad	Ireland	Palestine	Uganda
Chile	Isle of Man	Panama	Ukraine
China	Israel	Papua New Guinea	United Arab Emirates
Christmas Island	Italy	Paraguay	United Kingdom

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0	Cocos (Keeling)	Japan	0	Philippines	0	United States
	Islands					Minor Outlying
						Islands
0	Colombia	Jersey		Pitcairn Islands		Uruguay
	Comoros	Jordan		Poland		US Virgin
						Islands
	Congo	Kazakhstan		Portugal		Uzbekistan
	Cook Islands	Kenya		Puerto Rico		Vanuatu
	Costa Rica	Kiribati		Qatar		Vatican City
	Côte d'Ivoire	Kosovo		Réunion		Venezuela
	Croatia	Kuwait		Romania		Vietnam
	Cuba	Kyrgyzstan		Russia		Wallis and
						Futuna
	Curaçao	Laos		Rwanda		Western
						Sahara
	Cyprus	Latvia		Saint		Yemen
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	Democratic	Lesotho		Saint Kitts and		Zimbabwe
	Republic of the			Nevis		
	Congo					
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*Publication privacy settings

The Commission will publish the responses to this public consultation. You can choose whether you would like your details to be made public or to remain anonymous.

Anonymous

Only your contribution, country of origin and the respondent type profile that you selected will be published. All other personal details (name, organisation name and size, transparency register number) will not be published.

Public

Your personal details (name, organisation name and size, transparency register number, country of origin) will be published with your contribution.

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Questions

A free text section is available at the end of some of the questions to enable you to provide additional clarifications or observations.

1. Objective

As highlighted in the European Green Deal, transport is the only sector whose greenhouse gas emissions are higher than in 1990 and where emissions are growing. Road transport accounts for around 20% of transport greenhouse gas emissions today. Road transport is also a key contributor to air pollution, especially in cities. In order to contribute to the overall climate neutrality objective for 2050, greenhouse gas emissions of the transport sector need to be reduced by 90% by 2050 compared to 1990. Transport also has to contribute to the overall emission reduction of at least 55% by 2030 as set out in the Commission Communication on stepping up the EU's 2030 climate ambition. CO_2 standards drive innovations in low and zero emission automotive technologies, which are of key importance for Europe's future industrial leadership. They make more low and zero emission vehicles and models available to consumers, which could have a positive impact on the price for such vehicles. Therefore, the Commission is working to revise the CO_2 standards for cars and vans set out in Regulation (EU) 2019/631, together with other relevant legislative measures to deliver on the increased climate ambition.

In your view, how important are the following objectives for the future cars and vans CO_2 legislation?

On a scale from 1-5, with 5 representing the highest importance and 1 no importance

	1	2	3	4	5
Reducing CO ₂ emissions from cars and vans to implement the overall emissions reduction target of at least 55% by 2030 and the climate neutrality objective by 2050	0	0	0	0	0
Promoting the market uptake of zero-emission vehicles and boosting their supply so that they become more affordable	0	0	0	0	0
Strengthening the competitiveness, industrial leadership, innovation and stimulate employment in the EU automotive value chain	0	0	0	0	0
Reducing total costs of ownership for consumers	0	0	0	0	0
Contributing to reducing air pollution	0	0	0	0	0
Reducing EU's energy consumption and import dependence	0	0	0	0	0

2. Future CO₂ emissions targets for cars and vans

Regulation (EU) 2019/631 currently sets the following new vehicle fleet average $\rm CO_2$ targets compared to 2021 levels: 15% reduction for both new cars and vans from 2025 on and 37.5% and 31% reduction for new cars and vans respectively from 2030 onwards. However, in light of the proposed increased ambition of the EU's greenhouse gas emission targets for 2030 and the objective of achieving climate neutrality by 2050, the Commission will revisit and strengthen the $\rm CO_2$ emission standards for cars and vans for 2030 as underlined in the Communication on stepping up the EU's 2030 climate ambition.

This section contains questions related to the future CO₂ emission target levels for cars and vans.

Target Levels

In your view, how important are the following actions related to the future CO_2 emission target levels for cars and vans to be presented in June 2021?

Scale from 1 to 5 where 5 is highest importance and 1 no importance

	1	2	3	4	5
Strengthening the 2025 CO ₂ emission targets for cars	0	0	0	0	0
Strengthening the 2025 CO ₂ emission targets for vans	0	0	0	0	0
Strengthening the 2030 CO ₂ emission targets for cars	0	0	0	0	0
Strengthening the 2030 CO ₂ emission targets for vans	0	0	0	0	0
Setting stricter CO ₂ emission targets for new cars and vans for 2035	0	0	0	0	0
Setting stricter CO ₂ emission targets for new cars and vans for 2040	0	0	0	0	0

The proposal for a European Climate Law, in line with the European Green Deal, set the objective of achieving climate neutrality by 2050. The Communication on stepping up the EU's 2030 climate ambition highlights that to achieve climate neutrality and ensure that sectors with emissions that are more difficult to abate have access to sufficient quantities of renewable and low carbon fuels, conventional cars will need to gradually be displaced by zero emissions vehicles.

In your view, in order to contribute to the climate neutrality by 2050 objective, by when should CO₂ standards become so strict that all new cars/vans are zero-emission vehicles?

	by 2035	by 2040	after 2040	The CO ₂ standards should not become so strict that all new vehicles are zero-emission
For cars	0	0	0	
For vans	0	0	0	•

Do you have any additional comments on the levels of the future targets? If so, they can be added below:

1000 c	character(s) maximum	1			

Timing of the targets

In the current Regulation, the same fleet targets apply for five years before becoming stricter. Other options could be considered to ensure an effective emission reduction trajectory.

Please indicate to what extent you agree with the following statements:

Scale from 1 to 5 where 5 is highest agreement and 1 is no agreement. Not all statements need to be rated.

	1	2	3	4	5
The same targets should remain applicable for 5 years before being strengthened, as in the current legislative framework	0	0	0	0	0
The targets should be strengthened every year.	0	0	0	0	0
In case targets become stricter more frequently, additional flexibility should be provided as regards annual compliance. For instance with banking and/or borrowing, so that overachievement in a given year can be carried over to subsequent years and/or underachievement in a given year can be compensated by overachievement in subsequent years.	0	•	0	0	0

3. Incentivising zero- and low-emission vehicles

The following questions relate to specific elements aimed to enhance the uptake of zero- and low-emission vehicles (ZLEV) such as plug-in hybrid vehicles, battery electric vehicles and fuel cell electric vehicles.

In addition to the binding CO₂ emission targets for manufacturers, Regulation (EU) 2019/631 contains a mechanism to incentivise the deployment of ZLEV, which are defined as vehicles with tailpipe CO₂ emissions between 0 and 50 g/km. A "one-way" crediting system is introduced from 2025 on. This means that the specific CO₂ emission target of a manufacturer will be relaxed if its share of ZLEV, expressed as a percentage of its total number of vehicles registered in a given year, exceeds the benchmarks set out in the Regulation. Exceeding the benchmark level by one percentage point will decrease the manufacturer's CO₂ target (in g CO₂/km) by one percent, and this target relaxation is capped at a maximum of 5%. Manufacturers who do not meet the ZLEV benchmark face no consequences.

For calculating the share of ZLEV in a manufacturer's fleet to be compared against the benchmark levels, an accounting rule applies, which gives a greater weight to ZLEV with lower emissions. In addition, during the period 2025 to 2030 and for cars only, a multiplier of 1.85 is applied for counting ZLEV registered in

those Member States which had the lowest ZLEV share in 2017.

In order for the CO₂ emission targets legislation for cars and vans to contribute to the 2030 -55% target and the 2050 climate neutrality objective, it has to provide a strong incentive for the deployment of ZLEV. With this respect, different alternative options could be envisaged to incentivize ZLEV, as described below.

In your views, what are the main barriers for market uptake of zero-emission

,
vehicles?
Price of zero-emission vehicles
Price-quality ratio of key components like batteries
Availability of recharging/refuelling infrastructure
Limited range
Availability of vehicles models
Other
Please specify:
1000 character(s) maximum

For the period up to 2030

Please indicate to what extent you agree with the following statements on the incentive system for cars and vans:

Scale from 1 to 5 where 5 is highest agreement and 1 is no agreement.

	1	2	3	4	5
In addition to the ${ m CO}_2$ targets, a mechanism incentivising zero- and low- emission vehicles should be maintained	0	0	0	0	0

Please indicate to what extent you agree with the following statements on the incentive system for cars and vans:

Vehicles eligible for the incentive system:

Scale from 1 to 5 where 5 is highest agreement and 1 is no agreement. Not all statements need to be rated.

	1	2	3	4	5
Only zero emission vehicles	0	0	0	0	0
All vehicles with emission below 50 g CO ₂ /km (as in the current Regulation)	0	©	0	0	0

Only vehicles with emissions below a lower threshold than 50 g CO ₂ /km	0	0	0	0	0
Other options	0	0	0	0	0
lease specify:					
1000 character(s) maximum					
ncentive type:			-1 4 - 1		
Scale from 1 to 5 where 5 is highest agreement and 1 is no agreement. Not all s	1	2	3	4	5
The one-way crediting system should be maintained in its current form	0	0	0	0	0
The one-way crediting system should be replaced with an obligation for each manufacturer to register a certain share of ZLEV (i.e. mandate)	0	0	0	0	0
Other options	0	0	0	0	0
ink with the CO ₂ target:					
Scale from 1 to 5 where 5 is highest agreement and 1 is no agreement.					
	1	2	3	4	5
The ZLEV benchmark/mandate levels should be adapted to the new targets. In particular, the benchmark levels should increase when targets levels are increased	0	0	0	0	0
or the period after 2030					
Please indicate to what extent you agree with the following	state	ement	ts on	the	
ncentive system for cars and vans:					
Scale from 1 to 5 where 5 is highest agreement and 1 is no agreement.					
	1	2	3	4	5
In addition to the CO ₂ targets, a mechanism incentivising zero- and low-					

emission vehicles continues to be needed, even if CO_2 targets become

stricter

Please indicate to what extent you agree with the following statements on the incentive system for cars and vans:

Vehicles eligible for the incentive system:

Scale from 1 to 5 where 5 is highest agreement and 1 is no agreement. Not all statements need to be rated.

	1	2	3	4	5
Only zero emission vehicles	0	0	0	0	0
All vehicles with emission below 50 g CO ₂ /km (as in the current Regulation)	0	0	0	0	0
Only vehicles with emissions below a lower threshold than 50 g $\mathrm{CO}_2\mathrm{/km}$	0	0	0	0	0
Other options	0	0	0	0	0

Other options	0	0	0	0	0
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	' '		3	4	L.
The one-way crediting system should be maintained in its current form	0	0	0	0	(
The one-way crediting system should be replaced with an obligation for	0	© ©	© ©	0	0
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Link with the ${\rm CO_2}$ target:

Scale from 1 to 5 where 5 is highest agreement and 1 is no agreement.

	1	2	3	4	5
The ZLEV benchmark/mandate level should be adapted to the new targets	0	0	0	0	0

car	n be added below:	
10	000 character(s) maximum	

Do you have any additional comment on the ZLEV incentive system? If so, they

4. Contribution of renewable and low carbon fuels

Under Regulation (EU) 2019/631, compliance of a manufacturer with its specific emission target is assessed against the average CO₂ emissions of its fleet as measured under the WLTP.

Other EU policies incentivise the deployment of renewable and low carbon fuels in transport, as detailed in the Communication on stepping up the EU's 2030 climate ambition. They include for instance the Renewable Energy Directive, the Energy Taxation Directive, to be revised in June 2021, the upcoming specific initiatives promoting sustainable aviation and maritime fuels, a possible expanded emissions trading system.

Please indicate to what extent you agree with the following statements:

Scale from 1 to 5 where 5 is highest agreement and 1 is no agreement. Not all statements need to be rated.

	1	2	3	4	5
A mechanism should be introduced in the ${\rm CO}_2$ emission standards for cars and vans so that compliance assessment for each manufacturer takes into account the contribution of renewable and low carbon fuels.	0	0	0	0	0
The policies to decarbonize fuels and reduce emissions from cars and vans must remain in separate legal instruments	0	0	0	0	0

If a system to account for renewable and low carbon fuels is introduced when assessing compliance, please indicate to what extent you agree with the following statements:

1. With regards to the effects:

Scale from 1 to 5 where 5 is highest agreement and 1 is no agreement. Not all statements need to be rated.

0	0		
		0	0
0	0	0	0
0	0	0	0

This will be incompatible with EU efforts to increase efficiency and reduce energy consumption	0	0	0	0	0
Such system will no longer ensure clear and distinct responsibilities and accountability for vehicles manufacturers and fuels suppliers	0	0	0	0	0
This could weaken the signal for innovations that are needed to make vehicles on the road zero-emission in time for the EU's 2050 climate neutrality	0	0	0	0	0
The CO ₂ emission standards for cars and vans should be tightened more rapidly in order to maintain the overall level of ambition	0	0	0	0	0
Air pollution co-benefits would not be achieved in the same degree	0	0	0	0	0

2. With regards to the design of the mechanism

Scale from 1 to 5 where 5 is highest agreement and 1 is no agreement. Not all statements need to be rated.

	1	2	3	4	5
Only renewable and low-carbon fuels actually used in cars and vans in a particular year should be taken into account to assess compliance with CO ₂ emission standards for these types of vehicles	0	0	0	0	0
To avoid double counting, renewable and low-carbon fuels should be counted either towards the targets set in fuels related legislation or to assess compliance under the CO_2 emission standards for cars and vans	0	0	0	0	0
Renewable and low-carbon fuels should be counted according to their actual greenhouse gas emission savings over the whole lifecycle	0	0	0	0	0
All renewable and low-carbon fuels (such as sustainable biogas, biomethane and biofuels, renewable and low-carbon hydrogen or synthetic fuels) should be taken into account, as long as they meet the minimum sustainability criteria set under the Renewable Energy Directive	0	0	0	0	0
Only the renewable and low-carbon fuels with the highest greenhouse gas emission savings should be taken into account	0	0	0	0	0

Do you have any additional comments, views, information on the possible introduction of a system to account for renewable and low carbon fuels when assessing compliance with the vehicle ${\rm CO}_2$ standard? If so, they can be added below:

10	000 character(s) maximum

5. Allocation of the excess emissions premiums

specific targets should pay excess emission premiums, whose amounts is considered as revenue for the general budget of the Union, without a specific destination for the spending of the recovered money.

In your view, how should these excess emission premiums be allocated?

They should continue to be considered as revenue for the general budget of the Union

They should be allocated to a new or existing specific fund or a relevant programme, with the objective to ensure a just transition towards a climateneutral economy, in particular to support re-skilling, up-skilling and other skills training and reallocation of workers in the automotive sector

Other...

Please specify:

1000 character(s) maximum

You can use the space below in case of additional views on the allocation of the excess emission premiums:

Under Regulation (EU) 2019/631, manufacturers whose average specific emissions of CO_2 exceed their

6. Other elements of the regulatory approach

Regulation (EU) 2019/631 includes a monitoring and reporting system and flexibilities allowing a more cost-effective implementation, such as the possibility for pooling, credits for the uptake of eco-innovations, an exemption for very small manufacturers, and a derogation possibility for small volume manufacturers.

In your opinion, do any of the following provisions need to be changed?

	Yes	No	Neutral
Monitoring and reporting provisions	0	0	0
Ecoinnovation	0	0	0
Pooling	0	0	0
Exemption for manufacturers registering less than 1,000 vehicles per year	0	0	0
Small Volume derogations	0	0	0

000 character(s) maximum					
Impacts					
you agree with the following statements on the likely in O_2 standards for cars and vans?					ed
ale from 1 to 5 where 5 is highest agreement and 1 is no agreement. Not all	stateme:	nts nee	d to be	rated.	5
The EU automotive industry will increase investments in zero- emission technologies	0	0	0	0	0
The competitiveness of the EU automotive industry on the global market will be increased	0	0	0	0	0
Lower income social groups will benefit from an economic perspective thanks to lower cost of ownership of a car (for example reduced upfront cost of EVs, reduced energy/fuel costs)	0	0	0	0	0
Macroeconomic benefits can be expected, on both GDP and jobs	0	0	0	0	0
Job losses in the automotive value chain can be expected as a result of decreasing production of conventional powertrains	0	0	0	0	0
New skills and qualifications for workers in the automotive value chain will be needed	0	0	0	0	0
Co-benefits in terms of better air quality, especially in urban areas, can	0	0	0	0	0
be expected			0	0	

What additional measures should be set up to ensure a socially acceptable and just
transition towards zero-emission mobility, taking into account its social effects
throughout the whole automotive value chain in particular in those regions
particularly dependent on automotive jobs?

1000 Character(s) maximum
8. Any additional comments
If you have any comments or supplementary information to add to your replies to
the above questions:
1000 character(s) maximum

Should you wish to provide additional information (for example a position paper) or raise specific points not covered by the questionnaire, you can upload your additional document here.

Please note that the uploaded document will be published alongside your response to the questionnaire which is the essential input to this public consultation. The document is an optional complement and serves as additional background reading to better understand your position.

Please upload your file

The maximum file size is 1 MB

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